## **ORDINANCE NO. 02015-59**

AN ORDINANCE CREATING A DESIGNATED OUTDOOR REFRESHMENT AREA, ESTABLISHING REQUIREMENTS TO ENSURE PUBLIC HEALTH AND SAFETY WITHIN SUCH AREA AND DECLARING AN EMERGENCY.

- **WHEREAS**, Section 4301.82 of the Ohio Revised Code permits the City of Middletown to create and approve an application for one "Designated Outdoor Refreshment Area" within its corporate limits; and
- **WHEREAS**, an application in compliance with Section 4301.82(B) of the Ohio Revised Code was filed with City Council to have certain property designated as an outdoor refreshment area on September 15, 2015; and
- WHEREAS, beginning September 17, 2015, notice of the filing and consideration of said application was published in a newspaper of general circulation in the City of Middletown; to wit the Journal news once a week for two separate weeks in compliance with Sections 4301.82(C) and 4301.82(F)(2) of the Ohio Revised Code; and
- **WHEREAS**, on October 6, 2015, City Council conducted a public hearing on its consideration of the application; and
- **WHEREAS**, City Council finds that the application is in compliance with Section 4301.82(B) and that the "Designated Outdoor Refreshment Area" to be created would be in compliance with Section 4301.82(D);
- **NOW, THEREFORE, BE IT ORDAINED** by the City Council of the City of Middletown, Butler/Warren Counties, Ohio that:

#### Section 1

The application for the designation of certain property in the City as a "Designated Outdoor Refreshment Area" submitted to this Council on September 15, 2015, is hereby approved, and there is hereby created an outdoor refreshment area.

#### Section 2

In order to ensure the public health and safety within the "Designated Outdoor Refreshment Area", City Council establishes the following requirements:

(a) The specific boundaries of the "Designated Outdoor Refreshment Area", including street addresses are shown on Exhibit "A" and "B", attached hereto;

- (b) There will be approximately twenty-four signs designating the boundary of the "Designated Outdoor Refreshment Area". The location of the signs is shown on attached Exhibit "A", as indicated by the black circles on the map. The signs will be post mounted and located at all street intersections along the boundary of the "Designated Outdoor Refreshment Area".
- (c) The hours of operation for the "Designated Outdoor Refreshment Area" will be from 6:00 p.m. to midnight (12:00 a.m.) on each Thursday, Friday and Saturday. These hours of operation may be expanded by the Chief of the Division of Police with the concurrence of the City Council.
- (d) A Safety Plan has been developed to ensure public safety in the "Designated Outdoor Refreshment Area", a copy of which is attached hereto as Exhibit "C". The Safety Plan can be executed with existing staff.
- (e) A Sanitation Plan has been developed to maintain the appearance and public health of the "Designated Outdoor Refreshment Area", a copy of which is attached hereto as Exhibit "D". The Sanitation Plan can be executed with existing staff.
- (f) For purposes of the "Designated Outdoor Refreshment Area", beer and intoxicating liquor shall be served solely in plastic bottles or other plastic containers that are distinctly marked to indicate the seller. This distinction can take the form of a particular cup, unique sticker or other method approved by the Chief of Police.

#### Section 3

Five years from the date of the adoption of this Ordinance, City Council shall review the operation of the "Designated Outdoor Refreshment Area" hereby created and shall either approve its continued operation or dissolve it. Such review shall be repeated five years after any subsequent approval of the "Designated Outdoor Refreshment Area" in the same manner.

#### Section 4

City Council may, at any time, dissolve all or part of the "Designated Outdoor Refreshment Area".

#### Section 5

All reviews or other action taken under the authority of Section 3 and/or 4 of this Ordinance shall be proceeded by notice of the proposed action in a manner consistent with state law (presently Section 4301.82(H) and (I) of the Ohio Revised Code) in affect at the time of the proposed action.

Section	6

This ordinance is not of a general or permanent nature, nor does it provide for a public improvement.

# Section 7

This ordinance is declared to be an emergency measure necessary for the immediate preservation of the public health, safety and general welfare, to wit: to permit the pending application to be acted upon in a timely manner in accordance with state law, and shall take effect and be in force from and after its adoption.

	Lawrence P. Mulligan, Jr., Mayor
Adopted:	
Attest:Clerk of City Council	

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# EXHIBIT "A"



Location

1 DONHAM RD

1 N CANAL ST

1 N MAIN ST

100 S CARMODY BLVD

100 S MAIN ST

**1000 CENTRAL AVE** 

1007 FIRST AVE

**101 MANCHESTER AVE** 

101 N MAIN ST

**1010 CENTRAL AVE** 

1010 MANCHESTER AVE

**1015 CENTRAL AVE** 

**1020 MANCHESTER AVE** 

**1021 CENTRAL AVE** 

**1024 CENTRAL AVE** 

**1027 MANCHESTER AVE** 

**1029 CENTRAL AVE** 

1035 CENTRAL AVE

**1039 CENTRAL AVE** 

104 S MAIN ST

**1044 CENTRAL AVE** 

1045 CENTRAL AVE

1049 CENTRAL AVE

105 N MAIN ST

105 S CARMODY BLVD

105 WATER ST

1050 CENTRAL AVE

**1053 CENTRAL AVE** 

1054 CENTRAL AVE

107 WATER ST

109 N MAIN ST

109 WATER ST

11 S CLINTON ST

11 S MAIN ST

1100 CENTRAL AVE

1105 CENTRAL AVE

1108 CENTRAL AVE

111 WATER ST

1119 CENTRAL AVE

112 N BROAD ST

112 S MAIN ST

1120 CENTRAL AVE

1121 CENTRAL AVE

1123 CENTRAL AVE

1131 CENTRAL AVE

1131 MANCHESTER AVE



- 115 WATER ST
- 1150 CENTRAL AVE
- 116 N BROAD ST
- 116 S MAIN ST
- 119 WATER ST
- 12 CLARK ST
- 12 N MAIN ST
- 12 S CLINTON ST
- 120 N BROAD ST
- 120 N VERITY PKWY
- 1200 CENTRAL AVE
- 1201 CENTRAL AVE
- 1203 VAIL AVE
- 1205 VAIL AVE
- 1206 CENTRAL AVE
- 1206 VAIL AVE
- 1207 CENTRAL AVE
- 1207 VAIL AVE
- 1208 REYNOLDS AVE
- 1209 CENTRAL AVE
- 121 N MAIN ST
- 1210 MANCHESTER AVE
- 1212 CENTRAL AVE
- **1214 CENTRAL AVE**
- 1215 CENTRAL AVE
- 1216 CENTRAL AVE
- 1218 CENTRAL AVE
- 1219 CENTRAL AVE
- 1222 VAIL AVE
- 1224 CENTRAL AVE
- 1224 VAIL AVE
- 1226 CENTRAL AVE
- 1226 VAIL AVE
- 1227 CENTRAL AVE
- 1228 CENTRAL AVE
- 1232 CENTRAL AVE
- 1234 CENTRAL AVE
- 1236 CENTRAL AVE
- 1237 CENTRAL AVE
- 1239 CENTRAL AVE
- 124 N BROAD ST
- 1240 CENTRAL AVE
- 128 N BROAD ST
- 130 N VERITY PKWY
- 1300 CENTRAL AVE
- 1301 REYNOLDS AVE
- 1302 CENTRAL AVE

- 1304 CENTRAL AVE
- 1306 CENTRAL AVE
- 1308 MANCHESTER AVE
- 1310 CENTRAL AVE
- **1311 CENTRAL AVE**
- 1311 VAIL AVE
- **1312 CENTRAL AVE**
- 1312 MANCHESTER AVE
- 1313 CENTRAL AVE
- 1314 CENTRAL AVE
- 1315 CENTRAL AVE
- 1315 REYNOLDS AVE
- 1316 CENTRAL AVE
- 1316 VAIL AVE
- 1317 CENTRAL AVE
- 1318 CENTRAL AVE
- 1318 MANCHESTER AVE
- 1319 CENTRAL AVE
- 1320 CENTRAL AVE
- 1321 CENTRAL AVE
- 1321 REYNOLDS AVE
- ISLI NETHOLDS AVI
- 1324 CENTRAL AVE 1325 CENTRAL AVE
- 1327 REYNOLDS AVE
- 1328 CENTRAL AVE
- 1329 CENTRAL AVE
- 1329 REYNOLDS AVE
- 1330 MANCHESTER AVE
- 1331 REYNOLDS AVE
- 1333 CENTRAL AVE
- 1333 VAIL AVE
- 1335 CENTRAL AVE
- 1336 MANCHESTER AVE
- 1337 CENTRAL AVE
- 1338 CENTRAL AVE
- 1339 CENTRAL AVE
- 1340 CENTRAL AVE
- 1341 CENTRAL AVE
- 1342 CENTRAL AVE
- 1343 CENTRAL AVE
- 1344 CENTRAL AVE
- 1345 CENTRAL AVE
- 1346 CENTRAL AVE
- 1347 CENTRAL AVE
- 1348 CENTRAL AVE
- 1349 CENTRAL AVE
- 1350 CENTRAL AVE

- 1352 CENTRAL AVE
- 1356 CENTRAL AVE
- 1357 CENTRAL AVE
- 1361 CENTRAL AVE
- 1364 CENTRAL AVE
- 1366 CENTRAL AVE
- 1367 CENTRAL AVE
- 1368 CENTRAL AVE
- 1371 CENTRAL AVE
- 1372 CENTRAL AVE
- 1372 VAIL AVE
- 1373 CENTRAL AVE
- 1374 CENTRAL AVE
- 1378 CENTRAL AVE
- 1379 CENTRAL AVE
- 1380 CENTRAL AVE
- 1383 CENTRAL AVE
- 1385 CENTRAL AVE
- 1387 CENTRAL AVE
- 1389 CENTRAL AVE
- 1391 CENTRAL AVE
- 14 S BROAD ST
- 140 N VERITY PKWY
- **15 N CLINTON ST**
- 15 N VERITY PKWY
- 16 CLARK ST
- **16 N CLINTON ST**
- 16 N MAIN ST
- 17 S CLINTON ST
- 18 N CLINTON ST
- 19 N BROAD ST
- 19 S CLINTON ST
- 2 N MAIN ST
- 2 S MAIN ST
- 20 CLARK ST
- 20 N BROAD ST
- 20 N CLINTON ST
- 20 N MAIN ST
- 23 DONHAM PLZ
- 24 N MAIN ST
- **26 N CLINTON ST**
- 27 N MAIN ST
- 30 N MAIN ST
- 31 N CLINTON ST
- 31 S MAIN ST
- 32 S MAIN ST
- 33 N CLINTON ST

- 34 S MAIN ST
- 35 WATER ST
- 36 DONHAM PLZ
- 36 S MAIN ST
- **37 N CLINTON ST**
- 38 S MAIN ST
- 39 N BROAD ST
- 4 CLARK ST
- 4 N MAIN ST
- 40 S BROAD ST
- 41 S MAIN ST
- 43 S MAIN ST
- 44 S BROAD ST
- 44 S MAIN ST
- 46 \$ MAIN ST
- 49 S MAIN ST
- **5 S CANAL ST**
- 50 S BROAD ST
- 50 S MAIN ST
- **51 N VERITY PKWY**
- 52 S BROAD ST
- 52 S MAIN ST
- 53 S MAIN ST
- 54 S MAIN ST
- 55 S BROAD ST
- 55 S MAIN ST
- 56 S MAIN ST
- 57 S MAIN ST
- 6 CLARK ST
- **6 S CARMODY BLVD**
- **600 CENTRAL AVE**
- 63 S MAIN ST
- 64 S MAIN ST
- 65 S MAIN ST
- 68 S MAIN ST
- 69 MAIN ST
- 7 N BROAD ST
- 7 S BROAD ST
- 71 S MAIN ST
- 710 CENTRAL AVE
- 790 1ST AVE
- 791 4TH AVE
- 800 2ND AVE
- 801 1ST AVE
- 802 2ND AVE
- 805 1ST AVE
- 805 2ND AVE

806 1ST AVE

806 2ND AVE

806 CENTRAL AVE

810 1ST AVE

815 2ND AVE

900 1ST AVE

900 CENTRAL AVE

907 CENTRAL AVE

909 1ST AVE

910 1ST AVE

911 CENTRAL AVE

912 1ST AVE

913 CENTRAL AVE

915 CENTRAL AVE

916 1ST AVE

#### **EXHIBIT "C"**

#### **Safety Plan**

#### **Designated Outdoor Refreshment Area (DORA)**

In the event the City should create a Designated Outdoor Refreshment Area (DORA), the Division of Police will be responsible for the public safety in the area. This will be accomplished in the following manner.

- A. The Division of Police staffs patrol officers using a beat system. The proposed DORA is centrally located, and comprises the majority of, beat 9.
- B. When the DORA is in operation, typically from 6pm to midnight on Thursday, Friday and Saturday night and other times as determined by the Chief of Police, the on-duty supervisor will ensure beat 9 is staffed by at least one officer.
- C. In the event a larger than normal number of people are in the DORA, the on-duty supervisor is authorized to assign two or more officers to beat 9.
- D. In the event of a City sponsored special event in the DORA that is likely to draw a larger than normal number of people, the Chief of Police may require additional officers to be assigned solely to the DORA.
- E. In the event of a private special event in the DORA that is likely to draw a larger than normal number of people to the DORA, the Chief of Police may require the event organizer to hire additional police personnel to be assigned to the area.
- F. At any point when the on-duty supervisor or the Chief of Police deems it necessary, officer may be assigned to the DORA with the sole responsibility of providing police service to the area.

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#### **EXHIBIT "D"**

# **MEMORANDUM**

Public Works & Utilities Department

TO: David VanArsdale, Public Safety Director

FROM: Scott Tadych, Public Works & Utilities Director

DATE: August 21, 2015

# RE: OUTDOOR REFRESHMENT AREA – SANITATION PLAN

There are currently 32 trash receptacles located in the proposed outdoor refreshment area. The receptacles are concentrated in the following locations:

Central Avenue – Water Street to Clark Street	(12)
Broad Street – 1 <sup>st</sup> Avenue to Manchester Avenue	(6)
Bicentennial Commons	(4)
Port Middletown	(4)
Donham Plaza	(6)

The City proposes adding ten additional trash receptacles within the outdoor refreshment area to fill gaps in coverage. The trash receptacles will be serviced by the City's refuse collection contractor a minimum of once per week. Additional collections will be done on an as needed basis. The City's Litter Collection Specialist will monitor the receptacles and coordinated additional collections.

# STAFF REPORT

For the Business Meeting of

DATE: October 19<sup>th</sup>, 2015

TO: Doug Adkins, City Manager

FROM: David VanArsdale, Director of Public Safety

# **Designated Outdoor Refreshment Area Legislation**

## **PURPOSE**

This staff report is to provide the background for the proposed legislation that will create a Designated Outdoor Refreshment Area in the City of Middletown.

#### **BACKGROUND** and **FINDINGS**

In accordance with the Ohio Revised Code section 4301.82, the City of Middletown is creating a Designated Outdoor Refreshment Area (DORA). This is an area where the Ohio open carry restrictions do not apply on particular days and particular hours, and allows adults to possess and consume alcohol in public, with certain restrictions. For further background on the definition, restrictions and process of creating a DORA, see the earlier staff report titled "Proposed Designated Outdoor Refreshment Area".

In order to comply with ORC 4301.82, prior to Council considering legislation creating a DORA, an application was submitted to Council on September 15<sup>th</sup>, 2015, that included the following:

- A map of the proposed area (one-half square mile or less)
- A statement of the nature and type of establishments in the proposed area
- A statement verifying that not less than four liquor permit holders are included in the area
- Evidence that the land use in the DORA is in accord with the Master Plan, and
- Proposed requirements that ensure the public health and safety in the DORA

The statute also requires that a public notice be issued two times within 45 days of the application. This notice was issued on September 17<sup>th</sup> and September 24<sup>th</sup>. Although not specifically required by the ORC, a public hearing was held on October 6<sup>th</sup>, 2015.

After 30 days of the first public notice, but before 60 days, Council must either approve or disapprove the application, by ordinance or resolution. To comply with this timeline, Council must take action between October 17<sup>th</sup> and November 16<sup>th</sup>.

The legislation for creation of the Designated Outdoor Refreshment Area is attached. As required by the ORC, it includes:

- The specific boundaries of the area (including street addresses)
- The number, spacing and type of signage designating the area
- The hours of operation for the area
- The number of personnel needed to ensure public safety in the area
- A sanitation plan that will help maintain the appearance and public health of the area, and
- A requirement that beer and intoxicating liquor by be served solely in plastic bottles or other plastic containers in the area

All of the requirements have been met for Council to consider this legislation. Should the legislation pass, and a DORA be created, the City will notify the Ohio Department of Liquor Control that a Designated Outdoor Refreshment Area exists in Middletown.

#### **ALTERNATIVES**

Approve or disapprove the legislation.

## **FINANCIAL IMPACT**

N/A

# **EMERGENCY/NON EMERGENCY**

This legislation is requested as an emergency in order to meet the state code requirements.